

## SEMINOLE COUNTY GOVERNMENT AGENDA MEMORANDUM

**SUBJECT:** Solid Waste Collection in Seminole County

**DEPARTMENT:** Environmental Services **DIVISION:** Solid Waste Management

**AUTHORIZED BY:** Robert G. Adolphe, P.E. **CONTACT:** David Gregory **EXT.** 2022

**Agenda Date** 05/13/03 **Regular** ☒ **Consent** ☐ **Work Session** ☐ **Briefing** ☐  
**Public Hearing – 1:30** ☐ **Public Hearing – 7:00** ☐

### MOTION/RECOMMENDATION:

Authorize staff to proceed with the development of a non-exclusive franchise for commercial solid waste collection in unincorporated Seminole County to be brought forward for approval by the Board of County Commissioners at a later date; and authorize staff to develop a formal letter, to be sent to the Cities under the Chairman's signature, requesting the Cities to enter into Interlocal Agreements directing solid waste to County facilities.

### BACKGROUND:

Seminole County Government has historically provided disposal facilities for commercial and residential solid waste generated in both the municipalities and in unincorporated Seminole County. The Solid Waste Enterprise Fund generates approximately \$11 million annually from waste disposal fees. These fees are used to finance Solid Waste Management Division operating costs, support program costs, and system debt service costs. To provide an environmentally responsible and economically sound solid waste management system for the seven cities and the unincorporated area, the County has made significant investments in the Central Transfer Station and the Osceola Road Landfill.

Recent developments could have an impact on the flow of waste to County disposal facilities and could reduce user fee revenues that support the Solid Waste Enterprise Fund. The Florida Department of Environmental Protection has permitted two competing facilities in Central Florida - a large regional landfill in Osceola County and a "Transfer Station/Recycling Facility" in Sanford. Both facilities could be in operation within a year. Once these Facilities begin actively receiving waste that is currently directed to Seminole County facilities, revenues of the Solid Waste Enterprise Fund will be negatively affected.

**Reviewed by:**  
**Co Atty:** \_\_\_\_\_  
**DFS:** \_\_\_\_\_  
**Other:** \_\_\_\_\_  
**DCM:** [Signature]  
**CM:** [Signature]

**File No.** RESSO1

Under the County's current solid waste management system, only 24 percent of the waste stream generated in Seminole County is controlled through Residential Franchise Agreements. Some control over commercial solid waste is exercised through Chapter 235 Seminole County Code and the Certificates of Public Convenience and Necessity. Implementation of a commercial solid waste franchise would provide contractual control over the commercial waste stream in unincorporated Seminole County (representing 17 percent of waste managed in the County).

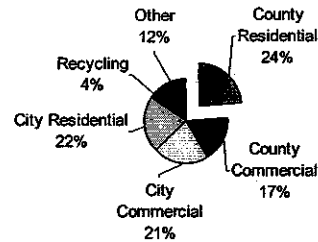
Additionally, each City in Seminole County controls the collection of residential and commercial waste within its borders. City generated residential waste represents 22 percent of the waste stream and City generated commercial waste represents 21 percent of the waste stream. Execution of Interlocal Agreements will allow cooperation between the Cities and the County to maintain the current environmentally responsible and economically sound solid waste management system.

Attached is a presentation outlining solid waste collection issues in Seminole County.

## Solid Waste Collection in Seminole County

May 13, 2003

## Solid Waste Managed in FY 2002



## Solid Waste Managed FY 2002

	<u>Tons</u>	<u>Revenues</u>
County Residential Franchise	88,723.13	\$2,942,946.17
City Residential	80,607.77	2,673,759.79
County Commercial, est.	62,125.88	2,060,715.41
City Commercial, est.	77,379.38	2,566,674.06
Recycling	13,199.72	426,957.75
<u>Other</u>	<u>43,794.72</u>	<u>1,136,422.05</u>
<b>Total</b>	<b>365,830.60</b>	<b>\$11,807,475.23</b>

## Solid Waste Collection

- ☐ Cities control residential and commercial collection
- ☐ County franchises residential collection
- ☐ County commercial waste collection
  - Certificates of Public Convenience and Necessity
  - Chapter 235 Seminole County Code

## Commercial Waste Management

- ☐ Cities franchise commercial solid waste collection
  - Exclusive franchises – Sanford, Winter Springs, Lake Mary
  - Non-exclusive franchises – Altamonte Springs, Casselberry, Oviedo, Longwood
- ☐ Unincorporated Seminole County requires only a Certificate of Public Convenience and Necessity
- ☐ Other Counties in Florida (34 counties responded to survey)
  - 60 percent franchise commercial waste collection

## Certificates of Public Convenience and Necessity

- ☐ Simple registration of commercial haulers and facilities in unincorporated areas
- ☐ October 1 to September 30 – annually
- ☐ Limited control of activities through Chapter 235 Seminole County Code
  - Reporting requirements
  - Required use of designated facilities
- ☐ No insurance requirements
- ☐ Not as effective control as a franchise

### Current Issues

- ☐ FRS has a permit for a "Transfer Station/ Materials Recovery Facility" in Sanford
- ☐ New "regional" landfill under construction in Osceola County
- ☐ County will lose revenue if waste is directed away from County facilities

### County Responsibilities

- ☐ Landfill, transfer station, debt service, and other programs funded by Solid Waste revenues
- ☐ Services provided to all County residents
  - Use of landfill and transfer station
  - Household hazardous waste collection
  - Tire Amnesty Days
  - Environmental outreach, education, and compliance assistance
  - Others

### Franchise Commercial Collection

- ☐ Franchise provides contractual control of commercial collection activities which is superior to ordinance control
- ☐ County Code Chapter 235 provides for the Board of County Commissioners to create commercial franchises by resolution
- ☐ A franchise will allow the County to address:
  - Disposal of waste at County facilities securing revenues
  - Insurance
  - Collection activities
  - Potential franchise fees

### Types of Commercial Franchises

- ☐ Non-exclusive franchise
- ☐ Exclusive franchise
- ☐ Franchises tied to residential franchises
- ☐ Franchises with disposal fee paid through MSBU

### Current SWMD Activities

- ☐ Residential franchise agreement expires December 2004
- ☐ Investigating franchising commercial solid waste collection
- ☐ Discussing Interlocal Agreements with Cities
- ☐ Revising Rate Resolution to include incentives

### Direction Request

- ☐ Implement non-exclusive franchise
  - Target - October 2003
- ☐ Send formal letters asking Cities to enter into Interlocal Agreements directing waste to County facilities